

110TH CONGRESS  
1ST SESSION

# H. R. 2612

To improve mental health care for wounded members of the Armed Forces,  
and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

JUNE 7, 2007

Mrs. DAVIS of California (for herself, Mrs. CAPPS, Mr. LOEBSACK, Mrs. BOYDA of Kansas, Ms. GIFFORDS, Ms. JACKSON-LEE of Texas, Mr. CHANDLER, and Ms. LORETTA SANCHEZ of California) introduced the following bill; which was referred to the Committee on Armed Services

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## A BILL

To improve mental health care for wounded members of  
the Armed Forces, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Mental Health Care  
5       for Our Wounded Warriors Act”.

6       **SEC. 2. FINDINGS.**

7       Congress makes the following findings:

8               (1) An estimated one in six members of the  
9       Armed Forces returning from service in Iraq or Af-

1       ghanistan has a diagnosable condition of post-trau-  
2       matic stress disorder (PTSD).

3           (2) One in ten members of the Armed Forces  
4       who have served in Iraq or Afghanistan may suffer  
5       from a traumatic brain injury (TBI).

6           (3) Since 2001, approximately 1,500,000 mem-  
7       bers of the Armed Forces have been deployed in sup-  
8       port of the conflicts in Iraq and Afghanistan, of  
9       whom approximately one-third have served at least  
10      two tours of duty, 70,000 have served three tours of  
11      duty, and 20,000 have served at least five tours of  
12      duty.

13          (4) Currently, there are 700,000 children in the  
14      United States with at least one parent deployed to  
15      support ongoing military operations in Iraq and Af-  
16      ghanistan.

17          (5) The Department of Defense is facing a  
18      shortage of mental health professionals. The Depart-  
19      ment has had as many as 450 psychologists on ac-  
20      tive duty in the Armed Forces in past years. How-  
21      ever, the Department currently has only 350 psy-  
22      chologists on active duty in the Armed Forces in  
23      support of combat operations.

24          (6) The demands placed on the Department of  
25      Defense mental health system exceed its capacity to

1 provide services in a timely manner to all those in  
2 need.

3 (7) The long-term costs of treating members of  
4 the Armed Forces returning from Iraq and Afghani-  
5 stan could ultimately reach \$700,000,000,000, with  
6 post-traumatic stress disorder projected to be one of  
7 the most expensive conditions to treat.

8 (8) Women now constitute 16 percent of the  
9 members of the Armed Forces and are assigned to  
10 90 percent all military occupations. As a result,  
11 there is a need for research on whether or not  
12 women in combat roles have unique mental health  
13 needs that should be addressed by the mental health  
14 system of the Department of Defense.

15 (9) More than 25 percent of the members of  
16 the Armed Forces deployed in support combat oper-  
17 ations in Iraq and Afghanistan are ethnic minorities.  
18 There is a need for research on whether or not mi-  
19 norities have unique mental health needs that should  
20 be addressed by the mental health system of the De-  
21 partment of Defense.

22 (10) Three out of every five deployed members  
23 of the Armed Forces have a spouse, child, or both.  
24 However, there is a paucity of research on the men-

1       tal health needs of members of the Armed Forces  
2       and their families.

3           (11) Approximately 40 percent of the billets for  
4       licensed clinical psychologists in the Army are va-  
5       cant, and there are shortages in other mental health  
6       professions, including psychiatry and clinical social  
7       work.

8           (12) The long-term needs associated with men-  
9       tal health conditions and brain injuries will require  
10      a robust mental health professional workforce.

11          (13) Mental health professionals deployed  
12      alongside combat troops also suffer from combat re-  
13      lated mental illness.

14   **SEC. 3. SENSE OF CONGRESS ON MENTAL HEALTH OF THE**  
15                   **MEMBERS OF THE ARMED FORCES.**

16      It is the sense of Congress that—

17          (1) members of the Armed Forces deserve the  
18      best possible treatment for injuries sustained while  
19      in service to the United States;

20          (2) injuries sustained by members of the Armed  
21      Forces in combat produce both physical and mental  
22      illnesses;

23          (3) members of the Armed Forces should have  
24      access to mental health providers to facilitate their

1 treatment for mental illness sustained during com-  
2 bat;

3 (4) mental health disorders, such as post-trau-  
4 matic stress disorder (PTSD), incurred by members  
5 of the Armed Forces in combat should be treated  
6 with an urgency similar to physical ailments in-  
7 curred by such members in combat;

8 (5) there is a need to train, recruit, and retain  
9 more psychologists, social workers, psychiatrists,  
10 neurologists, and other health care professionals to  
11 diagnose and provide short-term and long-term care  
12 for members of the Armed Forces with mental  
13 health conditions, including traumatic brain injuries  
14 (TBIs), sustained in combat; and

15 (6) there is a continued need for—

16 (A) basic science research on post-trau-  
17 matic stress disorder, traumatic brain injury,  
18 and other combat-related conditions;

19 (B) the development of new treatments for  
20 post-traumatic stress disorder, traumatic brain  
21 injury, and other combat-related conditions;

22 (C) the dissemination of best practices for  
23 treating and managing post-traumatic stress  
24 disorder, traumatic brain injury, and other  
25 combat-related conditions; and

1 (D) a long-term strategy for education,  
2 training, recruitment, and retention for the  
3 mental health workforce of the Department of  
4 Defense in order to expand and improve that  
5 workforce.

6 **SEC. 4. CENTERS OF EXCELLENCE IN MILITARY MENTAL**  
7 **HEALTH.**

8 (a) ESTABLISHMENT.—

9 (1) IN GENERAL.—Chapter 55 of title 10,  
10 United States Code, is amended by inserting after  
11 section 1105 the following new section:

12 **“§ 1105a. Centers of Excellence in Military Mental**  
13 **Health**

14 “(a) IN GENERAL.—The Secretary of Defense shall  
15 establish within the Department of Defense at least two  
16 centers of excellence in military mental health to carry out  
17 the responsibilities specified in subsection (c). Each such  
18 center shall be known as a ‘Center of Excellence in Mili-  
19 tary Mental Health’.

20 “(b) PARTNERSHIPS.—The Secretary shall authorize  
21 each Center of Excellence in Military Mental Health to  
22 enter into such partnerships, agreements, or other ar-  
23 rangements as the Secretary considers appropriate with  
24 institutions of higher education and other appropriate

1 public and private entities to carry out the responsibilities  
2 specified in subsection (c).

3 “(c) RESPONSIBILITIES.—Each Center of Excellence  
4 in Military Mental Health shall have responsibilities as fol-  
5 lows:

6 “(1) To direct and oversee, based on expert re-  
7 search, the development and implementation of a  
8 long-term, comprehensive plan and strategy for the  
9 Department of Defense for the prevention, identi-  
10 fication, and treatment of combat-related mental  
11 health conditions and brain injuries, with an empha-  
12 sis on post-traumatic stress disorder (PTSD) and  
13 traumatic brain injury (TBI).

14 “(2) To provide for the development, testing,  
15 and dissemination within the Department of best  
16 practices for the treatment of combat-related mental  
17 health conditions and brain injuries, including post-  
18 traumatic stress disorder, traumatic brain injury,  
19 acute depression, and substance abuse.

20 “(3) To provide guidance for the mental health  
21 system of the Department in determining the mental  
22 health and neurological health personnel required to  
23 provide quality mental health care for members of  
24 the armed forces.

1           “(4) To establish, implement, and oversee a  
2           comprehensive program to train mental health and  
3           neurological health professionals of the Department  
4           in the treatment of combat-related mental health  
5           conditions and brain injuries.

6           “(5) To facilitate advancements in the study of  
7           the short-term and long-term psychological effects of  
8           traumatic brain injury.

9           “(6) To disseminate within the military medical  
10          treatment facilities of the Department best practices  
11          for training mental health professionals, including  
12          neurological health professionals.

13          “(7) To develop a strategic plan to reduce the  
14          stigma among members of the armed forces regard-  
15          ing the presence of mental illness or other mental  
16          health conditions in such members.

17          “(8) To conduct basic science and translational  
18          research on combat-related mental health conditions  
19          and brain injuries for the purposes of understanding  
20          the etiology of such conditions and injuries and de-  
21          veloping preventive interventions and new treat-  
22          ments.

23          “(9) To develop outreach strategies and treat-  
24          ments for families of members of the armed forces  
25          with combat-related mental health conditions or



1 brain injuries in order to mitigate the negative im-  
2 pacts of such conditions and injuries on such family  
3 members and to support the recovery of such mem-  
4 bers from such conditions and injuries.

5 “(10) To conduct research on the unique men-  
6 tal health needs of women members of the armed  
7 forces who serve in combat zones whose service may  
8 be compromised by various levels of sexual harass-  
9 ment or sexual assault and develop treatments to  
10 meet any needs identified through such research.

11 “(11) To conduct research on the unique men-  
12 tal health needs of ethnic minority members of the  
13 armed forces who serve in combat and develop treat-  
14 ments to meet any needs identified through such re-  
15 search.

16 “(12) To conduct research on the mental health  
17 needs of families of members of the armed forces  
18 who are deployed to combat zones and develop treat-  
19 ments to meet any needs identified through such re-  
20 search.

21 “(13) To develop and oversee a long-term plan  
22 to increase the number of mental health and neuro-  
23 logical health professionals within the Department in  
24 order to facilitate the meeting by the Department of  
25 the long-term needs of members of the armed forces

1 with combat-related mental health conditions or  
2 brain injuries.

3 “(14) Such other responsibilities as the Sec-  
4 retary shall specify.”.

5 (2) CLERICAL AMENDMENT.—The table of sec-  
6 tions at the beginning of chapter 55 of such title is  
7 amended by inserting after the item relating to sec-  
8 tion 1105 the following new item:

“1105a. Centers of Excellence in Military Mental Health.”.

9 (3) REPORT ON ESTABLISHMENT.—Not later  
10 than 180 days after the date of the enactment of  
11 this Act, the Secretary of Defense shall submit to  
12 Congress a report on the establishment of Centers of  
13 Excellence in Military Mental Health under section  
14 1105a of title 10, United States Code (as added by  
15 paragraph (1)). The report shall—

16 (A) set forth the number and location of  
17 the Centers of Excellence in Military Mental  
18 Health so established;

19 (B) for each Center so established, de-  
20 scribe in detail the activities and proposed ac-  
21 tivities of such Center; and

22 (C) assess the general progress of the Cen-  
23 ters in discharging the responsibilities set forth  
24 in that section.

25 (b) OVERSIGHT.—

1           (1) BOARD OF OVERSIGHT.—The Secretary of  
2       Defense shall establish a board to oversee the activi-  
3       ties of the Centers of Excellence in Military Mental  
4       Health of the Department of Defense established  
5       under section 1105a of title 10, United States Code  
6       (as added by subsection (a)). The board shall be  
7       known as the “Board of Oversight of Excellence in  
8       Military Mental Health” (in this subsection referred  
9       to as the “Board”).

10           (2) MEMBERSHIP.—

11           (A) REQUIRED MEMBERS.—The members  
12       of the Board shall include the following:

13                   (i) The director of each Center of Ex-  
14       cellence in Military Mental Health.

15                   (ii) The commanding officer of Walter  
16       Reed Army Medical Center, District of Co-  
17       lumbia.

18                   (iii) The Surgeon General of the  
19       Army, the Surgeon General of the Navy,  
20       and the Surgeon General of the Air Force.

21                   (iv) The Assistant Secretary of De-  
22       fense for Health Affairs.

23           (B) AUTHORIZED MEMBERS.—With the  
24       joint approval of the Secretary of Defense and

1 the Secretary of Veterans Affairs, the members  
2 of the Board may include any of the following:

3 (i) The Under Secretary of Veterans  
4 Affairs for Health.

5 (ii) Any director of a polytrauma cen-  
6 ter of the Department of Veterans Affairs.

7 (3) MEETINGS.—The Board shall meet not less  
8 often than four times each year.

9 (4) RESPONSIBILITIES.—The responsibilities of  
10 the Board shall include the following:

11 (A) To consider and evaluate proposals of  
12 the Centers of Excellence in Military Mental  
13 Health in the discharge of the responsibilities of  
14 such Centers.

15 (B) To develop mechanisms for the dis-  
16 semination and implementation of recommenda-  
17 tions and best practices on military mental  
18 health developed by the Centers of Excellence in  
19 Military Mental Health.

20 (C) Such other responsibilities as the Sec-  
21 retary shall establish for purposes of this sec-  
22 tion.

1 **SEC. 5. PERSONNEL SHORTAGES IN MENTAL HEALTH**  
2 **WORKFORCE OF THE DEPARTMENT OF DE-**  
3 **FENSE.**

4 (a) RECOMMENDATIONS ON MEANS OF ADDRESSING  
5 SHORTAGES.—

6 (1) REPORT.—Not later than 45 days after the  
7 date of the enactment of this Act, the Secretary of  
8 Defense shall submit to the Committees on Armed  
9 Services of the Senate and the House of Representa-  
10 tives a report setting forth the recommendations of  
11 the Secretary for such legislative or administrative  
12 actions as the Secretary considers appropriate to ad-  
13 dress current personnel shortages in the mental  
14 health workforce of the Department of Defense.

15 (2) ELEMENTS.—The report required by para-  
16 graph (1) may include recommendations on the fol-  
17 lowing:

18 (A) Enhancements or improvements of fi-  
19 nancial incentives for personnel in the mental  
20 health workforce of the Department of Defense  
21 in order to enhance the recruitment and reten-  
22 tion of such personnel, including recruitment,  
23 accession, or retention bonuses and scholarship,  
24 tuition, and other financial assistance.

25 (B) Modifications of service obligations of  
26 personnel in the mental health workforce.

1                   (C) Such other matters as the Secretary  
2                   considers appropriate.

3           (b) RECRUITMENT.—Commencing not later than 180  
4 days after the date of the enactment of this Act, the Sec-  
5 retary of Defense shall implement programs to recruit  
6 qualified individuals in mental health fields to service in  
7 the Armed Forces as mental health personnel of the  
8 Armed Forces.

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